



STRATEGY  
AND  
REQUIREMENTS

ASSISTANT SECRETARY OF DEFENSE  
2900 DEFENSE PENTAGON  
WASHINGTON, D.C. 20301-2900

97-F-0971

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The Honorable Benjamin A. Gilman  
Chairman  
Committee on International Relations  
United States House of Representatives  
2170 Rayburn House Office Building  
Washington, D.C. 20515

MAY 9 1997

Dear Mr. Gilman:

Enclosed is the report required by Title 10, U.S. Code, Section 2551. I hope this information is useful to you.

Your continued support for DoD worldwide humanitarian activities is appreciated. These low-cost, high-impact activities directly benefit DoD and U.S. regional combatant commanders by enhancing peacetime engagement capabilities. A copy of this report has also been provided to the Chairman and Ranking Minority Member of the Committee on National Security of the House of Representatives, the Committee on Foreign Relations of the Senate, and Committee on Armed Services of the Senate.

Edward L. Warner, III

Enclosure:  
As stated

cc;  
Congressman Hamilton  
Ranking Member



#932

**DoD Humanitarian Assistance  
Activities  
Fiscal Year 1996**



**April 1997**

**Office of the Assistant Secretary of Defense  
for Strategy and Requirements**

#932

# **REPORT ON DoD HUMANITARIAN ASSISTANCE ACTIVITIES**

## **AS REQUIRED BY**

### **SECTION 2551 OF TITLE 10, UNITED STATES CODE**

#### ***Introduction***

Title 10, U.S. Code, section 2551(c) requires the Secretary of Defense to report annually on prior fiscal year humanitarian assistance activities conducted under the authority of that section.

The U.S. Government has a long history of providing humanitarian assistance in support of our foreign policy and national security objectives. DoD has played a key role in these efforts worldwide. These activities help shape the environment within which U.S. armed forces are called upon to operate, enhance U. S. influence and promote working relationships with other countries and non-governmental and international organizations. The U.S. military has also often been asked to assist with transportation, logistics and planning for humanitarian assistance operations because of its unique capabilities in these areas. These highly visible humanitarian assistance and disaster relief operations accomplish a wide range of objectives, including saving lives, contributing to stability and helping to shape a favorable image for both the U.S. Government and the U.S. military.

The high impact, low cost humanitarian activities, conducted under this authority in support of U.S. national security and foreign policy interests, are especially important in this period of reduced resources. These activities, largely developed and implemented by the regional Unified Commanders-in-Chiefs' (CINCs'), are an important component of the CINCs' regional peacetime engagement mission. Humanitarian assistance activities provide the U.S. military with training opportunities that enhance readiness and exercise Service and CINC deployment plans, including C3I and logistics operations. Furthermore, while providing relief assistance around the world, the U.S. military is able to establish working relationships in countries that are normally less receptive to traditional military engagement.

Humanitarian assistance activities are prioritized in coordination with the Department of State and approved by the Office of the Secretary of Defense in order to assure unity of effort by the U.S. Government and compliance with national security and foreign policy objectives. In the process of carrying out these activities, a small amount of funding is used effectively to achieve numerous US Government goals.

#### ***DoD Humanitarian Assistance FY 1996 Obligations***

FY 1996 obligations as of September 30, 1996, for humanitarian assistance activities conducted under 10 USC 2551 were \$32.5 million. The following are the categories of assistance under which funds were obligated in FY 1996:

### ***Humanitarian Assistance Transportation***

Under 10 USC 2551, DoD may transport non-lethal excess property (non-lethal excess property is made available for humanitarian purposes under 10 USC 2547) and other humanitarian cargo. Such cargo may include supplies from non-governmental sources and other USG agencies, as well as DoD procured supplies, such as humanitarian daily rations. All DoD transportation is coordinated directly with the Department of State (DoS). As required in 10 USC 2551, this report includes the following information: (1) A listing at Tab A of shipments of excess property and other humanitarian supplies by DoD in FY 1996; (2) A listing at Tab B of DoD's FY 1996 excess property shipments in support of regional CINCs, with appropriate detail relating to types and quantities of material shipped, the quarter during which the delivery was initiated, and to whom.

### ***Humanitarian Daily Rations***

During FY96, DoD, through the Defense Logistics Agency, also transported, and stored humanitarian daily rations (HDRs), the bulk of which were procured in FY95.

HDRs, which are based on the concept of the U.S. military's Meal-Ready-to-Eat (MRE), were developed by DoD to better meet emergency humanitarian feeding requirements. Unlike the MRE, HDRs comply with all cultural and religious dietary restrictions (e.g., vegetarian) and are designed to address the nutritional requirements of needy populations (such as those in refugee camps). HDRs are one-third the cost of MREs. Prior to the development of the HDR, DoD was forced to draw down stocks of MREs in response to humanitarian crises. DoD's HDRs have helped prevent such drawdowns, thereby benefiting combat readiness.

The HDRs are prepositioned in various locations worldwide in anticipation of regional emergencies. Prepositioning enables DoD to limit the costs of transportation during an emergency (usually requiring airlift) and to respond rapidly to emergency humanitarian assistance needs. During FY 1996, HDRs were shipped to the Chechnya region, Bangladesh, Nicaragua, Costa Rica, Mongolia, and Cambodia.

### ***Excess Property Warehousing, Processing, and Refurbishment***

During FY96, DoD screened, warehoused, processed, and refurbished excess property in support of the regional CINCs' humanitarian excess property projects which serve U.S. interests abroad. DoD's activities are critical to ensure the availability, timeliness and quality of the excess property. Excess property support activities are carried out at locations in the Pacific, Europe, and in the continental United States.

## ***Other Humanitarian Assistance***

### ***Routine, Planned Projects***

In addition to the projects discussed above, DoD carries out various routine humanitarian assistance activities focused on shaping the international environment within which the US military must operate. Such projects can promote peace and stability, facilitate the development of military-to-military and military-to-civilian relations and improve cooperation between recipient countries and the US Government, in general, and DoD, in particular. In FY96, activities included small refurbishment projects for public facilities in Haiti and a medical and construction project in Eritrea targeted at helping to resettle refugees returning from Sudan. The transportation of cargo (discussed above and illustrated at Tabs A and B), including DoD non-lethal excess property and cargo donated by a variety of US Government and non-US Government sources, also contributes to these efforts.

### ***Emergency Preparedness and Response***

Due to its unique capabilities, DoD is often required to respond to emergencies, resulting from both man-made as well as natural disasters. Under 10 USC 2551, OHDACA funding is used to support both activities undertaken by DoD to prepare to respond to such requirements as well as the responses themselves. In FY96, preparedness activities included the purchase and prepositioning of HDRs and the screening and preparation of excess property, as discussed above. Emergency response activities included the evacuation of Kurds from northern Iraq and subsequent processing on US military installations on Guam for resettlement in the United States (Operation Pacific Haven) and emergency support (e.g., airlift of relief supplies, including excess non-lethal property and HDRs) in response to the effects of a tropical storm in Costa Rica, and flooding in China, Indonesia, and Laos.

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| <p align="center"><b>FY 1996 WORLD-WIDE<br/>HUMANITARIAN ASSISTANCE TRANSPORTATION</b></p> |
|--|

***FY 1996 Transportation  
Under 10 U.S.C. 2551***

**146 DELIVERIES**

**83 RECIPIENT COUNTRIES**

***Transportation of DoD Excess Property***

|                 |                |            |                    |                 |
|-----------------|----------------|------------|--------------------|-----------------|
| Albania         | Chile          | Honduras   | Mexico             | Rwanda          |
| Angola          | China          | Hungary    | Micronesia         | Senegal         |
| Antigua         | Comoros        | Indonesia  | Mongolia           | Solomon Islands |
| Bangladesh      | Cote d'Ivoire  | Jordan     | Morocco            | South Africa    |
| Barbados        | Dominica       | Kazakhstan | Mozambique         | Sri Lanka       |
| Belize          | Dominican Rep. | Kenya      | Namibia            | St. Kitts       |
| Benin           | Ecuador        | Kiribati   | Nepal              | St. Lucia       |
| Bosnia          | El Salvador    | Laos       | Nicaragua          | Suriname        |
| Botswana        | Eritrea        | Latvia     | Pakistan           | Turkey          |
| Bulgaria        | Estonia        | Lebanon    | Paraguay           | Uganda          |
| Burundi         | Ethiopia       | Lithuania  | Peru               | West Bank       |
| Cambodia        | Guatemala      | Macedonia  | Philippines        | Western Samoa   |
| Cape Verde      | Guyana         | Malawi     | Rep. Marshall Isl. | Zambia          |
| Cent. Afr. Rep. | Haiti          | Mauritania | Romania            | Zimbabwe        |

***Transportation of Other Humanitarian Assistance  
(Number of deliveries for each country)***

|              |              |              |              |                |
|--------------|--------------|--------------|--------------|----------------|
| 1 Albania    | 1 Chechnya   | 4 Haiti      | 1 Lithuania  | 1 Rwanda       |
| 1 Bangladesh | 1 Congo      | 1 Honduras   | 1 Mali       | 2 Sierra Leone |
| 1 Benin      | 1 Costa Rica | 1 India      | 3 Mongolia   | 1 Uganda       |
| 4 Bosnia     | 3 Eritrea    | 2 Kazakhstan | 1 Mozambique | 1 Ukraine      |
| 1 Cambodia   | 3 Ethiopia   | 2 Latvia     | 1 Nicaragua  | 1 Zaire        |
| 1 Cameroon   | 1 Georgia    | 3 Liberia    | 1 Niger      | 1 Zambia       |
|              | 3 Ghana      |              | 6 Romania    |                |

# **HUMANITARIAN ASSISTANCE EXCESS PROPERTY DELIVERIES** **APPROVED IN FY 1996**

During FY 1996, excess non-lethal DoD property was transferred to the Department of State (or DoS-designated recipients) for worldwide humanitarian assistance and foreign disaster relief under the provisions of 10 USC 2547 and 2551. Distribution of excess property was accomplished in coordination with the U.S. Embassy in the recipient country and frequently involved host nation authorities and international, non-governmental, or private voluntary organizations in the distribution of the excess property. The following are lists of the excess property shipments, with appropriate data, by regional CINC.

## **U.S. European Command**

| <u>COUNTRY</u> | <u>DESCRIPTION</u>                             | <u>QUANTITY</u> | <u>DATE OF TRANSFER</u> |
|----------------|--|-----------------|-------------------------|
| ALBANIA        | Medical supplies, vehicles,<br>school supplies | 34,560 lbs.     | Second quarter          |
| ANGOLA         | Medical supplies, vehicles,<br>school supplies | 33,330 lbs.     | Third quarter           |
|                | Mattresses and foam pads                       | 27,820 lbs.     | Fourth quarter          |
| BENIN          | Medical supplies                               | 38,510 lbs.     | Fourth quarter          |
|                | Medical supplies and equipment                 | 60,300 lbs.     | Third quarter           |
| BOSNIA         | Medical supplies                               | 212,800 lbs.    | Third quarter           |
|                | Medical supplies.                              | 45,000 lbs.     | Fourth quarter          |
| BOTSWANA       | School supplies                                | 59,090 lbs.     | Fourth quarter          |
| BULGARIA       | Medical supplies, vehicles,<br>school supplies | 69,340 lbs.     | Third quarter           |

**U.S. European Command, continued**

| <u>COUNTRY</u>         | <u>DESCRIPTION</u>                              | <u>QUANTITY</u>            | <u>DATE OF TRANSFER</u> |
|------------------------|---|----------------------------|-------------------------|
| CAPE VERDE             | Medical supplies, vehicles                      | 30,550 lbs.                | Third quarter           |
| CENTRAL<br>AFR. REPUB. | Medical supplies, vehicles,<br>school supplies  | 80,870 lbs.                | Fourth quarter          |
| COTE D'IVOIRE          | Medical supplies                                | 56,700 lbs.                | Fourth quarter          |
| ESTONIA                | School supplies, vehicles                       | 42,150 lbs.                | Second quarter          |
| HUNGARY                | Office equipment, vehicles                      | 114,900 lbs.               | Third quarter           |
| KAZAKHSTAN             | Vehicles, site equipment,<br>MUST shelters      | 173 units<br>18 containers | Fourth quarter          |
| LATVIA                 | Medical equipment                               | 43,090 lbs.                | Fourth quarter          |
| LEBANON                | Medical equipment                               | 26,250 lbs.                | Fourth quarter          |
| LITHUANIA              | Medical equipment, vehicles                     | 83,700 lbs.                | Third quarter           |
| MACEDONIA              | Medical equipment, vehicles,<br>school supplies | 25,360 lbs.                | Third quarter           |
| MALAWI                 | Medical equipment, vehicles,<br>school supplies | 55,400 lbs.                | Fourth quarter          |



**U.S. European Command, continued**

| <b>COUNTRY</b> | <b>DESCRIPTION</b>  | <b>QUANTITY</b>   | <b>DATE OF TRANSFER</b>   |
|----------------|---|---|---|
| MAURITANIA     | Medical equipment, vehicles,<br>school supplies   | 57,380 lbs.   | Third quarter   |
| MOROCCO        | School supplies, vehicles   | 166,400 lbs.  | Fourth quarter  |
| MOZAMBIQUE     | Medical equipment, vehicles,<br>school supplies   | 51,500 lbs.   | Fourth quarter  |
| NAMIBIA        | Vehicles  | 56,030 lbs.   | First quarter   |
| ROMANIA        | Medical supplies,<br>school equipment<br>Medical shelters & equipment,<br>clothing  | 30,680 lbs.<br>16 containers  | Second quarter<br>Fourth quarter  |
| RWANDA         | Medical equipment, vehicles,<br>school supplies<br>Office furniture, beds, mattresses<br>Water trucks, water filter units, vehicles<br>Vehicles, X-ray equipment, field kitchen,<br>medical library<br>Vehicles, generator, furniture | 163,950 lbs.<br>800,000 lbs.<br>22 units<br>10 units<br>16 units<br>42 containers | First quarter<br>First quarter<br>Second quarter<br>Third quarter<br>Fourth quarter |
| SENEGAL        | Medical equipment   | 37,560 lbs.   | Third quarter   |
| SOUTH AFRICA   | School equipment, vehicles  | 12,600 lbs.   | Fourth quarter  |

**U.S. European Command, continued**

| <u>COUNTRY</u> | <u>DESCRIPTION</u>                                     | <u>QUANTITY</u>            | <u>DATE OF TRANSFER</u>         |
|----------------|--|----------------------------|---------------------------------|
| TURKEY         | Medical equipment                                      | 50,000 lbs.                | Third quarter                   |
| UGANDA         | Medical supplies,<br>school equipment                  | 54,880 lbs.                | Fourth quarter                  |
| WEST BANK      | Medical equipment                                      | 58,000 lbs.                | Fourth quarter                  |
| ZAMBIA         | Medical/school supplies<br>Medical equipment, vehicles | 20,000 lbs.<br>84,200 lbs. | Third quarter<br>Fourth quarter |
| ZIMBABWE       | Medical equipment, vehicles                            | 60,900 lbs.                | Fourth quarter                  |

**U.S. Pacific Command**

| <u>COUNTRY</u> | <u>DESCRIPTION</u>   | <u>QUANTITY</u>                         | <u>DATE OF TRANSFER</u>                            |
|----------------|--|---|--|
| BANGLADESH     | Medical supplies   | 17,300 lbs.                             | Third quarter                                      |
| CAMBODIA       | General supplies/Tools/Books<br>medical supplies<br>Clothing, water containers, cots<br>Vehicles | 182,000 lbs.<br>46,000 lbs.<br>67 units | Fourth quarter<br>Second quarter<br>Fourth quarter |
| CHINA          | Medical supplies, shelter materiel,<br>clothing, blankets  | 48,000 lbs.                             | Second quarter                                     |
| COMOROS        | Medical supplies, water trailers   | 26,000 lbs.                             | Fourth quarter                                     |

**U.S. Pacific Command, continued**

| <b>COUNTRY</b>               | <b>DESCRIPTION</b>   | <b>QUANTITY</b> | <b>DATE OF TRANSFER</b> |
|------------------------------|--|-----------------|-------------------------|
| INDONESIA                    | Shelter material, medical consumables, clothing                    | 45,000 lbs.     | Second quarter          |
| KIRIBATI                     | Small boats, outboard motors, medical supplies                     | 4,000 lbs.      | Fourth quarter          |
| LAOS                         | MUST hospital, medical supplies, generator, forklift, medical team | 157,000 lbs.    | Fourth quarter          |
|                              | Medical consumables, blankets, mosquito netting, cooking utensils  | 49,000 lbs.     | First quarter           |
| MICRONESIA                   | Medical equipment and supplies                                     | 3,000 lbs.      | Third quarter           |
| MONGOLIA                     | Cold weather clothing, humanitarian daily rations                  | 163,000 lbs.    | Fourth quarter          |
| NEPAL                        | Generator, medical equipment, office furniture                     | 17 containers   | Fourth quarter          |
| PHILIPPINES                  | Medical equipment and supplies                                     | 96,000 lbs.     | Third quarter           |
| REPUBLIC OF MARSHALL ISLANDS | Medical equipment and supplies                                     | 10,000 lbs.     | Third quarter           |
| SOLOMON ISLANDS              | 2 ambulances, mattresses   | 18,000 lbs.     | Fourth quarter          |
| SRI LANKA                    | MUST hospital, vehicles, medical supplies                          | 116,700 lbs.    | Third quarter           |

**U.S. Pacific Command, continued**

| <u>COUNTRY</u> | <u>DESCRIPTION</u>     | <u>QUANTITY</u> | <u>DATE OF TRANSFER</u> |
|----------------|------------------------|-----------------|-------------------------|
| WESTERN SAMOA  | Ambulances, mattresses | 26,000 lbs.     | Fourth quarter          |

**U.S. Atlantic Command**

| <u>COUNTRY</u>        | <u>DESCRIPTION</u>   | <u>QUANTITY</u>                         | <u>DATE OF TRANSFER</u>                           |
|-----------------------|--|---|---|
| ANTIGUA               | Medical equipment  | 14,650 lbs.                             | Fourth quarter                                    |
| BAHAMAS               | Medical supplies   | 18,250 lbs.                             | Fourth quarter                                    |
| BARBADOS              | Medical and office supplies                                    | 13,600 lbs.                             | Fourth quarter                                    |
| DOMINICA              | School supplies  | 9,720lbs.                               | Fourth quarter                                    |
| DOMINICAN<br>REPUBLIC | Medical supplies   | 16,150 lbs.                             | Fourth quarter                                    |
| HAITI                 | Medical supplies<br>Generators and generator parts<br>Vehicles | 102,010 lbs.<br>12 pallets<br>150 units | Fourth quarter<br>Third quarter<br>Second quarter |
| MEXICO                | Medical equipment  | 25,340 lbs.                             | Fourth quarter                                    |
| ST. KITTS             | Medical and office supplies                                    | 12,940 lbs.                             | Fourth quarter                                    |
| ST. LUCIA             | School supplies  | 9,350 lbs.                              | Fourth quarter                                    |

**U.S. Central Command**

| <u>COUNTRY</u> | <u>DESCRIPTION</u>   | <u>QUANTITY</u> | <u>DATE OF TRANSFER</u> |
|----------------|--|-----------------|-------------------------|
| ERITREA        | Vehicles   | 60 units        | Fourth quarter          |
|                | Mixed medical supplies and equipment                         | 41,500 lbs.     | Third quarter           |
|                | Generators, vehicles, water trailers, medical equipment      | 108 units       | Fourth quarter          |
|                |  | 17 containers   |                         |
| ETHIOPIA       | Vehicles   | 60 units        | Fourth quarter          |
|                | Generators   | 15,480 lbs.     | Fourth quarter          |
| JORDAN         | Hospital and school supplies                                 | 68,020 lbs.     | Third quarter           |
|                | Hospital and school supplies                                 | 85,750 lbs.     | Fourth quarter          |
|                | Ambulance  | 1 unit          | Fourth quarter          |
| KENYA          | Vehicles, generators, shelters                               | 31 units        | Fourth quarter          |
|                |  | 2 containers    |                         |
| LEBANON        | Medical supplies and equipment, medical consumables          | 50,000 lbs.     | Third quarter           |
| PAKISTAN       | Mixed medical supplies, sleeping bags, cold weather clothing | 63,500 lbs.     | Fourth quarter          |
|                | Cold weather clothing, blankets                              | 74,500 lbs.     | Second quarter          |
|                | Cold weather clothing, cots, beds                            | 71,520 lbs.     | First quarter           |

U.S. Southern Command

| <u>COUNTRY</u> | <u>DESCRIPTION</u>             | <u>QUANTITY</u> | <u>DATE OF TRANSFER</u> |
|----------------|--------------------------------|-----------------|-------------------------|
| BELIZE         | Medical supplies               | 83,050 lbs.     | Fourth quarter          |
| CHILE          | Medical supplies               | 50,070 lbs.     | First quarter           |
| ECUADOR        | Medical supplies               | 61,090 lbs.     | First quarter           |
| EL SALVADOR    | Medical supplies               | 31,290 lbs.     | First quarter           |
| GUATEMALA      | Medical supplies               | 95,670 lbs.     | Third quarter           |
| GUYANA         | Medical supplies               | 47,160 lbs.     | First quarter           |
| HONDURAS       | Medical supplies               | 60,060 lbs.     | First quarter           |
| MEXICO         | Medical supplies and equipment | 150,000 lbs.    | First quarter           |
| NICARAGUA      | Medical supplies               | 58,560 lbs.     | First quarter           |
| SURINAME       | Medical supplies               | 91,210 lbs.     | Third quarter           |
| PARAGUAY       | Medical supplies               | 32,570 lbs.     | First quarter           |
| PERU           | Medical supplies               | 86,870 lbs.     | Fourth quarter          |